



NORTH CAROLINA GENERAL ASSEMBLY

Session 2019

Legislative Retirement Note

Short Title: State Benefits/Pension Revisions.-AB
Bill Number: House Bill 180 (First Edition)
Sponsor(s): Representatives Goodwin and McNeill

SUMMARY TABLE

ACTUARIAL IMPACT OF H.B. 180, V. 1 (\$ in thousands)

	<u>FY 2019-20</u>	<u>FY 2020-21</u>	<u>FY 2021-22</u>	<u>FY 2022-23</u>	<u>FY 2023-24</u>
State Impact					
General Fund	-	-	-	-	-
Highway Fund	-	-	-	-	-
Other/Receipts	-	-	-	-	-
TOTAL STATE EXPENDITURES	-	-	-	-	-
Local Impact					
Local Governments	-	-	-	-	-
TOTAL LOCAL EXPENDITURES	-	-	-	-	-

ACTUARIAL IMPACT SUMMARY

Sections 1 and 2 have potential actuarial impacts on retirement systems.

Systems Affected: Teachers' and State Employees' Retirement System (TSERS) and Local Governmental Employees' Retirement System (LGERS)

Section 1: Allows the Retirement Systems to require an employing agency pay a portion of a return to work overpayment assessed to a retiree if actions by the employer are found to have partially caused the overpayment. Both Cavanaugh Macdonald, the actuary for the retirement systems, and Hartman & Associates, the actuary for the General Assembly, estimate that this section will have no material impact on the contribution rates or liabilities of TSERS or LGERS.

Section 2: Extends the sunset of the Legislative Enactment Implementation Arrangement (LEIA) for an additional five years. The LEIA provision allows the Department to pay for the cost of implementing certain benefit changes that result in cost savings by reinvesting some of those savings in the implementation. To date, the General Assembly has not enacted any cost savings

measures that could be implemented using LEIA funds. Cavanaugh Macdonald states that this section has the potential to decrease contribution rates or increase the funded status of TSERS or LGERS, without providing a specific estimate. Hartman & Associates estimates that this section will have no material impact on the contribution rates or liabilities of TSERS or LGERS.

ASSUMPTIONS AND METHODOLOGY

The cost estimates of the actuaries are based on the employee data, actuarial assumptions and actuarial methods used to prepare the December 31, 2017 actuarial valuations. Significant membership and financial statistics, assumptions, methods, and benefit provisions are shown in the following tables:

Membership Statistics (as of 12/31/2017 unless otherwise noted, M = millions)		
	TSERS	LGERS
Active Members		
Count	304,554	128,779
General Fund Compensation	\$11,046M	
Valuation Compensation (Total)	\$15,059M	\$6,453M
Average Age	45	44
Average Service	10.8	10.1
Inactive Members		
Count	160,087	68,243
Retired Members		
Count	215,008	68,766
Annual Benefits	\$4,521M	\$1,324M
Average Age	71	69
New Retirees During 2018	11,200	4,400

Financial Statistics (as of 12/31/2017 unless otherwise noted, M = millions)		
	TSERS	LGERS
Accrued Liability (AL)	\$79,209M	\$27,746M
Actuarial Value of Assets (AVA)	\$69,568M	\$25,521M
Market Value of Assets (MVA)	\$70,608M	\$25,918M
Unfunded Accrued Liability (AL - AVA)	\$9,641M	\$2,225M
Funded Status (AVA / AL)	88%	92%
Required Employer Contribution for FY 2019-20 (as % of pay)	12.97%	8.00% (non-LEO)
Salary Increase Assumption (includes 3.50% inflation and productivity)	3.50% - 8.10%	3.50% - 7.75%
Assumed Rate of Investment Return: 7.00%		
Cost Method: Entry Age Normal		
Amortization: 12 year, closed, flat dollar		
Demographic assumptions based on 2010-2014 experience, RP-2014 mortality, and projection of future mortality improvement with scale MP-2015		

Benefit Provisions		
	<u>TSERS</u>	<u>LGERS</u>
Formula	1.82% x Service x 4 Year Avg Pay	1.85% x Service x 4 Year Avg Pay
Unreduced retirement age/service	Any/30; 60/25; 65 (55 for LEO)/5	Any/30; 60/25; 65 (55 for LEO)/5
Employee contribution (as % of pay)	6%	6%

Further detailed information concerning these assumptions and methods is shown in the actuary's report, which is available upon request from the Fiscal Research Division.

TECHNICAL CONSIDERATIONS

N/A.

DATA SOURCES

Cavanaugh Macdonald Consulting, LLC, "State Benefits/Pension Revisions – House Bill 180", March 7, 2019, original of which is on file in the General Assembly's Fiscal Research Division.

Hartman & Associates, LLC, "House Bill 180: State Benefits/Pension Revisions – AB", April 5, 2019, original of which is on file in the General Assembly's Fiscal Research Division.

LEGISLATIVE ACTUARIAL NOTE – PURPOSE AND LIMITATIONS

This document is an official actuarial analysis prepared pursuant to Chapter 120 of the General Statutes and rules adopted by the Senate and House of Representatives. The estimates in this analysis are based on the data, assumptions, and methodology described above. This document only addresses sections of the bill that have projected direct actuarial impacts on State or local government retirement systems and does not address sections that have no projected actuarial impacts.

CONTACT INFORMATION

Questions on this analysis should be directed to the Fiscal Research Division at (919) 733-4910.

ESTIMATE PREPARED BY

David Vanderweide



ESTIMATE APPROVED BY

Mark Trogdon, Director of Fiscal Research
Fiscal Research Division
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