

GENERAL ASSEMBLY OF NORTH CAROLINA

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SENATE BILL 757

Children and Human Resources Committee Substitute Adopted 4/30/97

House Committee Substitute Favorable 8/13/97

Short Title: Advance Instr./Mental Health.

(Public)

Sponsors:

Referred to:

April 8, 1997

A BILL TO BE ENTITLED

AN ACT TO ESTABLISH ADVANCE INSTRUCTION FOR MENTAL HEALTH TREATMENT.

The General Assembly of North Carolina enacts:

Section 1. Article 3 of Chapter 122C of the General Statutes is amended by designating G.S. 122C-51 through G.S. 122C-70 as "Part 1".

Section 2. Article 3 of Chapter 122C of the General Statutes is amended by adding the following new Part to read:

"PART 2. ADVANCE INSTRUCTION FOR MENTAL HEALTH TREATMENT.

"§ 122C-71. Purpose.

(a) The General Assembly recognizes as a matter of public policy the fundamental right of an individual to control the decisions relating to the individual's medical care, and that this right may be exercised on behalf of the individual by an agent chosen by the individual.

(b) The purpose of this Part is to establish an additional, nonexclusive method for an individual to exercise the right to consent to or refuse mental health treatment when the individual lacks sufficient understanding or capacity to make or communicate mental health treatment decisions.

1 (c) This Part is intended and shall be construed to be consistent with the provisions
2 of Article 3 of Chapter 32A of the General Statutes, provided that in the event of a
3 conflict between the provisions of this Part and Article 3 of Chapter 32A, the provisions
4 of this Part control.

5 **"§ 122C-72. Definitions.**

6 As used in this Part, unless the context clearly requires otherwise, the following terms
7 have the meanings specified:

- 8 (1) 'Advance instruction' or 'advance instruction for mental health treatment'
9 means a written instrument, signed by two qualified witnesses, that
10 makes a declaration of instructions, that also provides information and
11 preferences regarding mental health treatment, and that may appoint an
12 attorney-in-fact.
- 13 (2) 'Attending physician' means the physician who has primary
14 responsibility for the care and treatment of the principal.
- 15 (3) 'Attorney-in-fact' means an adult validly appointed under G.S. 122C-75
16 to make mental health treatment decisions for a principal under an
17 advance instruction for mental health treatment and also means an
18 alternative attorney-in-fact.
- 19 (4) 'Incapable' means that, in the opinion of a physician or eligible
20 psychologist, the person currently lacks the capacity to make and
21 communicate mental health treatment decisions. As used in this
22 subdivision, the term 'eligible psychologist' has the meaning given the
23 term in G.S. 122C-3(13b).
- 24 (5) 'Mental health treatment' means the process of providing for the
25 physical, emotional, psychological, and social needs of the principal.
26 'Mental health treatment' includes, but is not limited to,
27 electroconvulsive treatment (ECT), commonly referred to as 'shock
28 treatment', treatment of mental illness with psychotropic medication,
29 and admission to and retention in a facility for care or treatment of
30 mental illness.
- 31 (6) 'Principal' means the person making the advance instruction.
- 32 (7) 'Qualified witness' means a witness who affirms that the principal is
33 personally known to the witness, that the principal signed or
34 acknowledged the principal's signature on the advance instruction in the
35 presence of the witness, that the witness believes the principal to be of
36 sound mind and not to be under duress, fraud, or undue influence, and
37 that the witness is not:
- 38 a. The attending physician or mental health service provider or a
39 relative of the physician or provider; or
- 40 b. An owner, operator, or relative of an owner or operator of a
41 health care facility in which the principal is a patient or resident.

42 **"§ 122C-73. Scope, use, and authority of advance instruction for mental health**
43 **treatment.**

1 (a) Any adult of sound mind may make an advance instruction regarding mental
2 health treatment. The advance instruction may include consent to or refusal of mental
3 health treatment. The advance instruction may also appoint an attorney-in-fact.

4 (b) An advance instruction may include, but is not limited to, the names and
5 telephone numbers of individuals to be contacted in case of mental health crisis,
6 situations that may cause the principal to experience a mental health crisis, responses that
7 may assist the principal to remain in the principal's home during a mental health crisis,
8 the types of assistance that may help stabilize the principal if it becomes necessary to
9 enter a facility, and medications that the principal is taking or has taken in the past and
10 the effects of those medications.

11 (c) A person shall not be required to execute or to refrain from executing an
12 advance instruction as a condition for insurance coverage, as a condition for receiving
13 mental or physical health services, as a condition for receiving privileges while in a
14 facility, or as a condition of discharge from a facility.

15 (d) A principal may nominate, by advance instruction for mental health treatment,
16 the guardian of the person of the principal if a guardianship proceeding is thereafter
17 commenced. The court shall make its appointment in accordance with the principal's
18 most recent nomination in an unrevoked advance instruction for mental health treatment,
19 except for good cause shown.

20 (e) If, following the execution of an advance instruction for mental health
21 treatment, a court of competent jurisdiction appoints a guardian of the person of the
22 principal, or a general guardian with powers over the person of the principal, the advance
23 instruction for mental health treatment shall remain in effect and shall be superior to the
24 powers and duties of the guardian of the person with respect to mental health treatment
25 covered under the advance instruction.

26 (f) An advance instruction for mental health treatment may be combined with or
27 incorporated into a health care power of attorney or general power of attorney that is
28 executed in accordance with the requirements of Chapter 32A of the General Statutes.

29 **§ 122C-74. Effectiveness and duration; revocation.**

30 (a) A validly executed advance instruction becomes effective when it is delivered
31 to the principal's physician or other mental health treatment provider and remains valid
32 until revoked or expired. The physician or provider shall act in accordance with an
33 advance instruction when the principal has been determined to be incapable. The
34 physician or provider shall continue to obtain the principal's informed consent to all
35 mental health treatment decisions as required by law.

36 (b) Upon being presented with an advance instruction, a physician or other
37 provider shall make the advance instruction a part of the principal's medical record.
38 When acting under authority of an advance instruction, a physician or provider shall
39 comply with it to the fullest extent possible, unless compliance is not consistent with:

- 40 (1) Best medical practice to benefit the principal;
- 41 (2) The availability of treatments requested; and
- 42 (3) Applicable law.

1 If the physician or other provider is unwilling at any time to comply with any part or
2 parts of an advance instruction for one or more of the reasons set out in subdivisions (1)
3 through (3) of this subsection, the physician or provider shall promptly notify the
4 principal and, if applicable, the attorney-in-fact, and shall document the reason for not
5 complying with the advance instruction and shall document the notification in the
6 principal's medical record.

7 (c) Except as provided in subsection (b) of this section, the physician or provider
8 may subject the principal to mental health treatment in a manner contrary to the
9 principal's instructions as expressed in an advance instruction for mental health treatment
10 only:

11 (1) If the principal is committed to a 24-hour facility pursuant to Article 5
12 of G.S. 122C and treatment is authorized in compliance with G.S.
13 122C-57 and administrative rule; or

14 (2) In cases of emergency endangering life or health.

15 (d) An advance instruction does not limit any authority provided in Article 5 of
16 G.S. 122C either to take a person into custody, or to admit, retain, or treat a person in a
17 facility.

18 (e) An advance instruction for mental health treatment continues in effect for a
19 period of two years, unless revoked. An advance instruction may be revoked in whole or
20 in part at any time by the principal if the principal is capable. A revocation is effective
21 when a capable principal communicates the revocation to the attending physician or other
22 provider. The attending physician or other provider shall note the revocation as part of
23 the principal's medical record. The authority of a named attorney-in-fact and any
24 alternative attorney-in-fact named in the advance instruction continues in effect as long as
25 the advance instruction appointing the attorney-in-fact is in effect or until the attorney-in-
26 fact has withdrawn.

27 (f) A physician or provider who administers or does not administer mental health
28 treatment according to and in good faith reliance upon the validity of an advance
29 instruction is not subject to criminal prosecution, civil liability, or professional
30 disciplinary action resulting from a subsequent finding of an advance instruction's
31 invalidity.

32 **"§ 122C-75. Scope of authority of attorney-in-fact; powers and duties; limitation on**
33 **liability.**

34 (a) An advance instruction may designate a competent adult to act as attorney-in-
35 fact to make decisions about mental health treatment. An alternative attorney-in-fact may
36 also be designated to act as attorney-in-fact if the original designee is unable or unwilling
37 to act at any time. An attorney-in-fact who has accepted the appointment in writing may
38 make decisions about mental health treatment on behalf of the principal only when the
39 principal is incapable. The decisions shall be consistent with any desires the principal
40 has expressed in the advance instruction.

41 (b) None of the following may serve as attorney-in-fact:

1 (1) The attending physician or mental health service provider or an
2 employee of the physician or provider, if the physician, provider, or
3 employee is unrelated to the principal by blood, marriage, or adoption.

4 (2) An owner, operator, or employee of a health care facility in which the
5 principal is a patient or resident, if the owner, operator, or employee is
6 unrelated to the principal by blood, marriage, or adoption.

7 (c) The attorney-in-fact shall not have authority to make mental health treatment
8 decisions unless the principal is incapable.

9 (d) The attorney-in-fact is not, as a result of acting in that capacity, personally
10 liable for the cost of treatment provided to the principal.

11 (e) Except to the extent the right is limited by the advance instruction or any
12 federal law, an attorney-in-fact has the same right as the principal to receive information
13 regarding the proposed mental health treatment and to receive, review, and consent to
14 disclosure of medical records relating to that treatment. This right of access does not
15 waive any evidentiary privilege.

16 (f) In exercising authority under the advance instruction, the attorney-in-fact shall
17 act consistently with the desires of the principal as expressed in the advance instruction.
18 If the principal's desires are not expressed in the advance instruction and are not
19 otherwise known by the attorney-in-fact, the attorney-in-fact shall act in what the
20 attorney-in-fact in good faith believes to be the manner in which the principal would act
21 if the principal was not incapable.

22 (g) The appointment of an attorney-in-fact shall not revoke, restrict, or otherwise
23 affect any nonmental health treatment powers granted by the principal to a health care
24 agent pursuant to a health care power of attorney or attorney-in-fact pursuant to a general
25 power of attorney; provided that the mental health treatment powers granted to the
26 attorney-in-fact shall be superior to any similar powers granted by the principal to a
27 health care agent pursuant to a health care power of attorney or an attorney-in-fact
28 pursuant to a general power of attorney.

29 (h) An attorney-in-fact is not subject to criminal prosecution, civil liability, or
30 professional disciplinary action for any action taken in good faith pursuant to an advance
31 instruction for mental health treatment.

32 (i) An attorney-in-fact may withdraw by giving notice to the principal. If a
33 principal is incapable, the attorney-in-fact may withdraw by giving notice to the attending
34 physician or provider. The attending physician or provider shall note the withdrawal as
35 part of the principal's medical record.

36 (j) A person who has withdrawn under the provision of subsection (i) of this
37 section may rescind the withdrawal by executing an acceptance after the date of the
38 withdrawal. The acceptance shall be in the same or similar form as provided for in G.S.
39 122C-77 for accepting an appointment. A person who rescinds a withdrawal shall give
40 notice to the principal if the principal is capable or to the principal's health care provider
41 if the principal is incapable.

42 "§ 122C-76. Penalty.

1 It is a Class 2 misdemeanor for a person, without authorization of the principal,
2 willfully to alter, forge, conceal, or destroy an instrument, the reinstatement or revocation
3 of an instrument, or any other evidence or document reflecting the principal's desires and
4 interests, with the intent or effect of affecting a mental health treatment decision.

5 **"§ 122C-77. Statutory form for advance instruction for mental health treatment.**

6 The use of the following or similar form in the creation of an advance instruction for
7 mental health treatment is lawful, and when used, it shall be construed in accordance with
8 the provisions of this Article.

9
10 **'ADVANCE INSTRUCTION FOR MENTAL HEALTH TREATMENT**

11 I, _____, being an adult of sound mind, willfully and voluntarily make this advance
12 instruction for mental health treatment to be followed if it is determined by a physician or
13 eligible psychologist that my ability to receive and evaluate information effectively or
14 communicate decisions is impaired to such an extent that I lack the capacity to refuse or
15 consent to mental health treatment. 'Mental health treatment' means the process of
16 providing for the physical, emotional, psychological, and social needs of the principal.
17 'Mental health treatment' includes electroconvulsive treatment (ECT), commonly referred
18 to as 'shock treatment', treatment of mental illness with psychotropic medication, and
19 admission to and retention in a facility for care or treatment of mental illness.

20 I understand that psychoactive medications and electroconvulsive treatment (ECT)
21 (commonly referred to as 'shock treatment') may not be administered without my express
22 and informed written consent or, if I am incapable of giving my informed consent, the
23 express and informed written consent of my legally responsible person, health care agent
24 named pursuant to a valid health care power of attorney, or attorney-in-fact named
25 pursuant to a valid advance instruction for mental health treatment, as required under
26 G.S. 122C-57.

27 I understand that I may become incapable of giving or withholding informed consent for
28 mental health treatment due to the symptoms of a diagnosed mental disorder. These
29 symptoms may include:

30
31
32 **PSYCHOACTIVE MEDICATIONS**

33 If I become incapable of giving or withholding informed consent for mental health
34 treatment, my instructions regarding psychoactive medications are as follows:

35 I consent to the administration of the following medications:

36
37
38 I do not consent to the administration of the following medications:

39
40
41 Conditions or limitations:

42
43 **ADMISSION TO AND RETENTION IN FACILITY**

1 If I become incapable of giving or withholding informed consent for mental health
2 treatment, my instructions regarding admission to and retention in a health care facility
3 for mental health treatment are as follows:

4 I consent to being admitted to a health care facility for mental health treatment.

5 My facility preference is

6 I do not consent to being admitted to a health care facility for mental health
7 treatment.

8 This advance instruction cannot, by law, provide consent to retain me in a facility for
9 more than 10 days.

10 Conditions or limitations:

11
12
13 **ADDITIONAL INSTRUCTIONS**

14 These instructions shall apply during the entire length of my incapacity.

15 In case of mental health crisis, please contact:

16 1. Name:

17 Home Address:

18 Home Telephone Number: Work Telephone Number:

19 Relationship to Me:

20 2. Name:

21 Home Address:

22 Home Telephone Number: Work Telephone Number:

23 Relationship to Me:

24 3. My Physician:

25 Name: Telephone Number:

26 4. My Therapist:

27 Name: Telephone Number:

28 The following may cause me to experience a mental health crisis:

29
30
31 The following may help me avoid a hospitalization:

32
33
34 I generally react to being hospitalized as follows:

35
36
37 Staff of the hospital or crisis unit can help me by doing the following:

38
39
40 I give permission for the following person or people to visit me:

Instructions concerning any other medical interventions, such as electroconvulsive (ECT) treatment (commonly referred to as 'shock treatment'):

Other instructions:

I have attached an additional sheet of instructions to be followed and considered part of this advance instruction.

ATTORNEY-IN-FACT

I hereby appoint:

Name:

Home Address:

Home Telephone Number:

Work Telephone Number:

to act as my attorney-in-fact to make decisions regarding my mental health treatment if I become incapable of giving or withholding informed consent for that treatment.

If the person named above refuses or is unable to act on my behalf, or if I revoke that person's authority to act as my attorney-in-fact, I authorize the following person to act as my attorney-in-fact:

Name:

Home Address:

Home Telephone Number:

Work Telephone Number:

My attorney-in-fact is authorized to make decisions that are consistent with the instructions I have expressed in this advance instruction or, if not expressed, as are otherwise known by my attorney-in-fact, my attorney-in-fact is to act in what he or she believes to be my best interests.

If it becomes necessary for the court to appoint a guardian for me, I hereby nominate my attorney-in-fact to serve in that capacity.

By signing here, I indicate that I am mentally alert and competent, fully informed as to the contents of this document, and understand the full import of this grant of powers to my attorney-in-fact.

Signature of Principal

Date

AFFIRMATION OF WITNESSES

We affirm that the principal is personally known to us, that the principal signed or acknowledged the principal's signature on this advance instruction for mental health

1 treatment in our presence, that the principal appears to be of sound mind and not under
2 duress, fraud, or undue influence, and that neither of us is:

3 A person appointed as an attorney-in-fact by this document;

4 The principal's attending physician or mental health service provider or a relative of the
5 physician or provider;

6 The owner, operator, or relative of an owner or operator of a facility in which the
7 principal is a patient or resident; or

8 A person related to the principal by blood, marriage, or adoption.

9 Witnessed by:

10 Witness: _____

Date:

11 Witness: _____

Date:

12 STATE OF NORTH CAROLINA

13 COUNTY OF _____

14

15 **ACCEPTANCE OF APPOINTMENT AS ATTORNEY-IN-FACT**

16 I accept this appointment and agree to serve as attorney-in-fact to make decisions about
17 mental health treatment for the principal. I understand that I have a duty to act consistent
18 with the desires of the principal as expressed in this appointment. I understand that this
19 document gives me authority to make decisions about mental health treatment only while
20 the principal is incapable as determined by a qualified crisis services professional and a
21 physician or eligible psychologist. I understand that the principal may revoke this
22 advance instruction in whole or in part at any time and in any manner when the principal
23 is not incapable.

24

25 Signature of Attorney-in-fact

_____ Date

26

27 Signature of Alternative Attorney-in-fact

_____ Date' "

28 Section 3. G.S. 122C-57 reads as rewritten:

29 **"§ 122C-57. Right to treatment and consent to treatment.**

30 (a) Each client who is admitted to and is receiving services from a facility has the
31 right to receive age-appropriate treatment for mental health, mental retardation, and
32 substance abuse illness or disability. Each client within 30 days of admission to a facility
33 shall have an individual written treatment or habilitation plan implemented by the
34 facility. The client and ~~his~~ the client's legally responsible person shall be informed in ~~an~~
35 advance of the potential risks and alleged benefits of the treatment choices.

36 (b) Each client has the right to be free from unnecessary or excessive medication.
37 Medication shall not be used for punishment, discipline, or staff convenience.

38 (c) Medication shall be administered in accordance with accepted medical
39 standards and only upon the order of a physician as documented in the client's record.

40 (d) Each voluntarily admitted ~~client or his client,~~ the client's legally responsible
41 ~~person~~ person, a health care agent named pursuant to a valid health care power of
42 attorney, or an attorney-in-fact named pursuant to a valid advance instruction for mental
43 health treatment has the right to consent to or refuse any treatment offered by the facility.

1 Consent may be withdrawn at any time by the person who gave the consent. If treatment
2 is refused, the qualified professional shall determine whether treatment in some other
3 modality is possible. If all appropriate treatment modalities are refused, the voluntarily
4 admitted client may be discharged. In an emergency, a voluntarily admitted client may be
5 administered treatment or medication, other than those specified in subsection (f) of this
6 section, despite the refusal of the ~~client or his client~~, the client's legally responsible person-
7 person, a health care agent named pursuant to a valid health care power of attorney, or an
8 attorney-in-fact named pursuant to a valid advance instruction for mental health
9 treatment. The Commission may adopt rules to provide a procedure to be followed when
10 a voluntarily admitted client refuses treatment.

11 (e) In the case of an involuntarily committed client, treatment measures other than
12 those requiring express written consent as specified in subsection (f) of this section may
13 be given despite the refusal of the ~~client or his client~~, the client's legally responsible person
14 person, a health care agent named pursuant to a valid health care power of attorney, or an
15 attorney-in-fact named pursuant to a valid advance instruction for mental health treatment
16 in the event of an emergency or when consideration of side effects related to the specific
17 treatment measure is given and in the professional judgment, as documented in the
18 client's record, of the treating physician and a second physician, who is either the director
19 of clinical services of the facility, or ~~his~~the director's designee, either:

- 20 (1) The client, without the benefit of the specific treatment measure, is
21 incapable of participating in any available treatment plan which will
22 give ~~him~~the client a realistic opportunity of improving ~~his~~the client's
23 condition;
- 24 (2) There is, without the benefit of the specific treatment measure, a
25 significant possibility that the client will harm ~~himself~~ or others before
26 improvement of ~~his~~the client's condition is realized.

27 (f) Treatment involving electroshock therapy, the use of experimental drugs or
28 procedures, or surgery other than emergency surgery may not be given without the
29 express and informed written consent of the ~~client or his client~~, the client's legally
30 responsible person-person, a health care agent named pursuant to a valid health care
31 power of attorney, or an attorney-in-fact named pursuant to a valid advance instruction
32 for mental health treatment. This consent may be withdrawn at any time by the person
33 who gave the consent. The Commission may adopt rules specifying other therapeutic and
34 diagnostic procedures that require the express and informed written consent of the ~~client~~
35 ~~or his client~~, the client's legally responsible person-person, a health care agent named
36 pursuant to a valid health care power of attorney, or an attorney-in-fact named pursuant
37 to a valid advance instruction for mental health treatment prior to their initiation."

38 Section 4. This act becomes effective January 1, 1998.